

Message Text

SECRET

PAGE 01 MBFR V 00235 01 OF 02 171239Z
ACTION ACDA-10

INFO OCT-01 ISO-00 ACDE-00 SSO-00 NSCE-00 USIE-00
INRE-00 ERDA-05 CIAE-00 EUR-12 H-01 INR-07 IO-13
L-03 NSAE-00 OIC-02 OMB-01 PA-01 PM-04 PRS-01
SP-02 SS-15 TRSE-00 NSC-05 /083 W
-----171308Z 038491 /43

O 171138Z MAY 77
FM USDEL MBFR VIENNA
TO SECSTATE WASHDC IMMEDIATE 2136
SECDEF WASHDC IMMEDIATE
INFO USMISSION NATO IMMEDIATE
AMEMBASSY BONN IMMEDIATE
AMEMBASSY LONDON IMMEDIATE
USNMR SHAPE IMMEDIATE
USCINCEUR IMMEDIATE

S E C R E T SECTION 1 OF 2 MBFR VIENNA 0235

E.O. 11652: GDS 31 DEC 85
TAGS: PARM, NATO
SUBJ: MBFR: ALTERNATE APPROACHES TO AIR MANPOWER DISAGGREGATION

REF: MBFR VIENNA 219 (NOTAL)
IJM IN JOINT DISCUSSION ON MAY 16 WITH FRG AND UK DELEGATIONS
TO SEE WHETHER, TO TAKE ACCOUNT OF OBJECTIONS BEING RAISED
IN CAPITALS TO DISAGGREGATING AIR FORCE MANPOWER, IT WAS
POSSIBLE TO RAISE THE LEVEL OF DISAGGREGATION SUGGESTED IN REF
AND STILL HAVE AN INTERNALLY CONSISTENT AND COHERENT PROPOSAL
TO THE EAST, TWO POSSIBILITIES WERE WORKED OUT. THE TEXTS THAT
FOLLOW SHOW THE DIFFERENT APPROACHES TO AIR FORCE MANPOWER
WITHIN THE CONTEXT OF THE ENTIRE APPROACH FOR BOTH GROUND AND
AIR MANPOWER. EACH ALTERNATIVE CONSTITUTES A SUBSTITUTE PARA. 2
TO THE DRAFT NAC GUIDANCE GIVEN IN PARA. 3 OF MBFR VIENNA 219.

2. THE FIRST ALTERNATIVE IS: (BEGIN TEXT)

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SECRET

PAGE 02 MBFR V 00235 01 OF 02 171239Z

2. EACH SIDE WOULD PUT DOWN THREE LISTS FOR ITS OWN FORCES:

A. IN THE FIRST LIST, EACH SIDE WOULD SPECIFY THE MAJOR UNITS
IN ITS GROUND FORCES IN THE AREA AS FOLLOWS:

(1) THE EAST WOULD LIST EACH OF THE FOLLOWING FORMATIONS OR
UNITS IN WARSAW PACT FORCES IN THE AREA OF REDUCTIONS:

(A) GROUND FORCE ARMIES (TO INCLUDE THE SOVIET CORPS IN CZECHOSLOVAKIA) OR EQUIVALENT PEACETIME LEVELS OF COMMAND (SEE COMMENT BELOW);

(B) INDEPENDENT DIVISIONS (THAT IS, DIVISIONS NOT SUBORDINATED TO ARMIES OR CORPS);

(2) THE WEST WOULD LIST EACH OF THE FOLLOWING ROUGHLY COMPARABLE FORMATIONS OR UNITS IN NATO FORCES IN THE AREA OF REDUCTIONS:

(A) GROUND FORCE CORPS;

(B) INDEPENDENT DIVISIONS;

(3) EACH SIDE WOULD LIST ITS GROUND FORCE FORMATIONS AND UNITS FROM NORTH TO SOUTH IN ACCORDANCE WITH THEIR PRESENT DEPLOYMENT. FOR EACH FORMATION OR UNITS, ITS NATIONALITY, OFFICIAL DESIGNATION AND ACTUAL NUMERICAL STRENGTH AS OF 1 JANUARY 1976, WOULD BE GIVEN.

B. IN THE SECOND LIST, GIVEN THE DIFFERENT STRUCTURE OF AIR FORCES:

(1) THE EAST WOULD TABLE FIGURES ON THE TOTAL STRENGTH FOR EACH OF THE DIRECT PARTICIPANTS OF MILITARY PERSONNEL IN AIR ARMIES AND EQUIVALENT AIR COMMANDS;

SECRET

SECRET

PAGE 03 MBFR V 00235 01 OF 02 171239Z

(2) THE WEST WOULD TABLE COMPARABLE FIGURES ON ITS AIR FORCE COMMANDS (E.G., BELGIAN TACTICAL AIR COMMAND; FRG TACTICAL AIR COMMAND; NETHERLANDS TACTICAL AIR COMMAND; ROYAL AIR FORCE - GERMANY; U.S.A.F.E.).

C. IN THE THIRD LIST, EACH SIDE WOULD PROVIDE FIGURES AS OF 1 JANUARY 1976, ON THE TOTAL OF ALL ACTIVE DUTY MILITARY PERSONNEL DIVIDED BETWEEN GROUND AND AIR, FOR EACH OF THE DIRECT PARTICIPANTS ON ITS SIDE IN THE AREA OTHER THAN THOSE CONTAINED IN THE FORMATIONS AND UNITS SPECIFIED IN THE FIRST AND SECOND LISTS, IN EACH CASE INDICATING THE DIRECT PARTICIPANT INVOLVED.
(END TEXT)

3. THE SECOND ALTERNATIVE IS: (BEGIN TEXT)

2. EACH SIDE WOULD PUT DOWN TWO LISTS FOR ITS OWN FORCES:

A. IN THE FIRST LIST, EACH SIDE WOULD SPECIFY THE MAJOR UNITS IN ITS FORCES IN THE AREA AS FOLLOWS:

(1) THE EAST WOULD LIST EACH OF THE FOLLOWING FORMATIONS OR
UNITS IN WARSAW PACT FORCES IN THE AREA OF REDUCTIONS;

A) GROUND FORCES ARMIES (TO INCLUDE THE SOVIET CORPS IN
CZECHOSLOVAKIA) OR EQUIVALENT PEACETIME LEVELS OF COMMAND
(SEE COMMENT BELOW);

(B) AIR ARMIES AND EQUIVALENT AIR COMMANDS;

(2) THE WEST WOULD LIST EACH OF THE FOLLOWING ROUGHLY COMPARABLE
FORMATIONS OR UNITS IN NATO FORCES IN THE AREA OF REDUCTIONS:

(A) GROUND FORCE CORPS;

(B) OPERATIONAL AIR COMMANDS AND EQUIVALENTS, (E.G., BELGIAN
TACTICAL AIR COMMAND; FRG TACTICAL AIR COMMAND; FRG AIR SUPPORT
SECRET

SECRET

PAGE 04 MBFR V 00235 01 OF 02 171239Z

COMMAND; NETHERLANDS TACTICAL AIR COMMAND; ROYAL AIR FORCE -
GERMANY; U.S.A.F.E.; U.S.M.A.C. IN THE NGA).

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SECRET

PAGE 01 MBFR V 00235 02 OF 02 171256Z
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S E C R E T SECTION 2 OF 2 MBFR VIENNA 0235

(3) EACH SIDE WOULD LIST ITS FORMATIONS AND UNITS FROM NORTH TO SOUTH IN ACCORDANCE WITH THEIR PRESENT DEPLOYMENT. FOR EACH FORMATION OR UNIT, NATIONALITY, OFFICIAL DESIGNATION AND ACTUAL NUMERICAL STRENGTH AS OF 1 JANUARY 1976, WOULD BE GIVEN.

B. IN THE SECOND LIST, EACH SIDE WOULD PROVIDE FIGURES, AS OF 1 JANUARY 1976, ON THE TOTAL OF ALL ACTIVE DUTY MILITARY PERSONNEL, DIVIDED BETWEEN GROUND AND AIR, FOR EACH OF THE DIRECT PARTICIPANTS ON ITS SIDE IN THE AREA OTHER THAN THOSE CONTAINED IN THE FORMATIONS AND UNITS SPECIFIED IN THE FIRST LIST, IN EACH CASE INDICATING THE DIRECT PARTICIPANT INVOLVED. (END TEXT)

4. WE ENVISAGE THAT THIS ALTERNATIVES WOULD REQUIRE THE EAST TO TABLE AIR MANPOWER FIGURES AS FOLLOWS:

A. FIRST ALTERNATIVE--A SINGLE FIGURE FOR
SECRET

SECRET

PAGE 02 MBFR V 00235 02 OF 02 171256Z

COMBINED MANPOWER IN THE SOVIET AIR ARMIES IN THE GDR AND POLAND, A SINGLE FIGURE FOR POLISH AIRMEN IN THE TACTICAL AIR FORCE AND THE NATIONAL AIR DEFENSE COMMAND, A SINGLE FIGURE FOR CZECHOSLOVAK MANPOWER IN THE 7TH AND 10TH CSSR AIR ARMIES, AND A SINGLE FIGURE FOR THE GDR AIR DEFENSE COMMAND. IN ADDITION, EACH EASTERN PARTICIPANT WOULD ALSO GIVE A FIGURE FOR ITS AIR MANPOWER NOT COVERED BY THE FIRST SET OF FIGURES.

B. SECOND ALTERNATIVE--SEPARATE FIGURES FOR EACH OF TWO SOVIET AIR ARMIES, THE POLISH TACTICAL AIR FORCE, THE POLISH NATIONAL AIR DEFENSE COMMAND, THE CSSR 7TH AIR ARMY, THE CSSR 10TH AIR ARMY, AND THE GDR AIR DEFENSE COMMAND. IN ADDITION, EACH DIRECT PARTICIPANT WOULD ALSO GIVE A FIGURE FOR ITS AIR MANPOWER NOT COVERED BY THE LISTED ARMIES AND COMMANDS.

5. IN OUR VIEW BOTH METHODS ARE TECHNICALLY FEASIBLE.

A. THE FIRST ALTERNATIVE HAS THE DRAWBACK OF COMING CLOSE TO TABLING NATIONAL TOTALS, AND OF UNDERMINING THE LOGIC OF THE FRG CONCEPT OF A BUSINESSLIKE METHOD OF COMPARING DATA ACCORDING TO A SYSTEMATIC OUTLINE.

B. THE SECOND HAS THE ADVANTAGES OF MAINTAINING PARALLEL CONSTRUCTION WITH THE METHOD PROPOSED FOR DISAGGREGATION OF GROUND FORCE MANPOWER. IT MAINTAINS THE ORIGINAL FRG CONCEPT OF HAVING BOTH SIDES PRESENT

LISTEDS OF THE COMPONENTS FOR WHICH DATA WILL BE GIVEN BEFORE ANY MANPOWER FIGURES ARE ACTUALLY TABLED. FOR THESE REASONS, THIS ALTERNATIVE PROBABLY COULD BE MORE EASILY PRESENTED AND UNDERSTOOD.

6. THE SECOND ALTERNATIVE ALSO INCORPORATES A MODIFICATION TO THE DELEGATION'S PROPOSED METHOD OF DISAGGREGATING GROUND FORCE MANPOWER IN THAT IT DROPS
SECRET

SECRET

PAGE 03 MBFR V 00235 02 OF 02 171256Z

THE REQUIREMENT FOR LISTING MANPOWER IN INDEPENDENT DIVISIONS. THIS COULD BE DONE TO IMPROVE THE CHANCES OF GETTING THE EAST TO ACCEPT THE FRG PROPOSAL BY NOT APPEARING TO BE INITIALLY SEEKING INFORMATION ON TOO LOW A LEVEL OF DISAGGREGATION AND TO AVOID REQUIRING THE EAST TO TABLE AT THIS STAGE SEVERAL MORE INDIVIDUAL FIGURES THAN THE WEST WOULD BE OFFERING. WITH THIS MODIFICATION, THE FORMULA FOR GROUND AND AIR DISAGGREGATION GIVEN IN THE SECOND ALTERNATIVE WOULD BE MORE NEARLY PARALLEL.

7. WE CONTINUE TO BELIEVE THAT IT WILL BE NECESSARY, IF THE FRG PROPOSAL IS TO HAVE SOME CHANGE OF BEING ACCEPTED BY THE EAST, TO INSURE THAT THE PROPOSAL PROVIDES A MTHOD OF DEALING WITH AIR MANPOWER THAT THE EAST WILL SEE AS COMPARABLE TO THE METHOD PROPOSED FOR DEALING WITH GROUND MANPOWER AND THAT IS EQUITABLE BETWEEN AIR AND GROUND IN TERMS OF THE DATA REQUIRED OF EACH SIDE. RESOR

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